

Children and Young People's Plan 2006-09 Year 1 Review/ Year 2 Refresh

Summary

The first year of our Children and Young People's Plan (CYPP) has finished. We have a statutory duty to review our plan annually and can publish the result of the review in such manner as we consider appropriate¹. The overall aim of the CYPP review is to measure progress against milestones, take account of new circumstances and maintain the momentum for change². This paper summarises progress during year one of the CYPP and sets out the priorities, outcomes for particular focus and the targets we will use to measure progress for year two of the plan. These revisions are based on consultation and analysis.

Background

Before we agreed the CYPP 2006-09 last year we consulted widely and used a vast amount of evidence and feedback to shortlist the areas for improvement which we most need to focus on between 2006 and 2009 to improve outcomes for children and young people in Westminster. We agreed six priority areas, beneath which there were 18 specific outcomes we wanted to improve.

The CYPSP Board has monitored and challenged our progress in each of these areas throughout year one of the plan. We have also revisited and further analysed the evidence on which the priorities are based. This included the consultation of over 1500 children and young people aged 3-19 in the CYP City Survey 2006/07. A comprehensive Local Children's Trust Area Data has been produced this year to bring together a range of data sets relating to children and young people in Westminster; where possible this drills down to ward and SOA (super output area) level. Our Joint Area Review in May 2007 provided further analysis and challenge.

During Year 1, we published Westminster's Promise to Children and Young People. This eight point promise explains what we will do and what children and young people can expect from all adults working with them in Westminster.

Year 2 Refresh

The Children and Young People's Strategic Partnership has reviewed the priorities and actions and taken into account responses from the 2007 CYPP consultation. Our Year 2 refresh includes an amended priority and some additional outcomes that we particularly want to improve. Targets have been updated to ensure they fully measure the outcome we are striving to improve and are challenging enough.

The Partnership has agreed that our 18 original areas for particular focus are still relevant and all of them should remain in the refreshed plan. We have also included new priorities which

¹ Children and Young People's Plan (England) Regulations 2005

² Annual Review of Children and Young People's Plan (supplementary guidance 2007)

have emerged as issues during 2006/07 (these included school travel plans, primary attendance and attainment).

The CYPP supports the Westminster City Partnership's key focus³ for 2007-08 to deliver in Neighbourhoods to:

- fight anti-social behaviour (building Respect)
- develop Confident Communities.
- create the conditions for Healthy People and Healthy Places.
- support improvements in Economic Well Being

The format of the Plan will remain for the life of the plan - until April 2009. For 2007/08 we will keep the existing 24 page plan, publish an insert (addendum) of 2007/08 changes and update and republish our Westminster Outcomes Framework for 2007/08.

From 2009, our new 3 year plan will look rather different. Partners have already indicated some preferences. Westminster's second CYPP may include a maintaining excellence strand, a specific focus on vulnerable groups (for example children with learning difficulties and/or disabilities, BME groups, looked after children), more locality/neighbourhood information, a revised Action Plan format, and sufficient detail to enable the preclusion of some well used non-statutory plans such as our Education Development Plan. Detailed discussion and widespread consultation will take place in the second half of 2008 to inform our CYPP 2009-2012.

³ Agreed at the WCP November 2006 meeting

CHILDREN AND YOUNG PEOPLE'S PLAN 2006-07 REVIEW / 2007-08 REFRESH

Revised priorities

1. *BE HEALTHY*: For children and young people to lead healthier lifestyles
 2. *STAY SAFE*: For children and young people to be and feel safer and more secure
 3. *ENJOY AND ACHIEVE*: For children and young people to achieve more academically
 4. *MAKE A POSITIVE CONTRIBUTION*: For children and young people to demonstrate more positive behaviour in and out of school
 5. *ACHIEVE ECONOMIC WELL-BEING*: For young people to have better prospects on leaving school
- CROSS CUTTING PRIORITY*: For parents and carers to be more involved and better supported

Vision

Our agreed vision stated in the CYPP 2006-09 is:

Every child and young person deserves the best possible start in life and the opportunity to achieve their full potential. We will work together to do all that we can to make this possible.

The CYPP Vision will be amended in 2008/09 to take into account the JAR outcomes and recommendations (to be published in August 2007) and our subsequent JAR Action Plan. Our expanded vision will certainly make reference to our ongoing development towards a Children's Trust. Effective joint commissioning together with more integration of services at a local level are at the heart of our developing Children's Trust arrangements. The vision is to reconfigure local services through new ways of working in order to provide genuinely accessible preventative services at locality level and improve outcomes in all areas of the City. This vision is being delivered through locality-based services, building on our network of 12 Children's Centres and primary school clusters in north, central and south Westminster. The leading role of primary schools and voluntary sector partners is a strength of these arrangements, building the potential for early intervention into our universal services.

Our actions

Our CYPP 2006-09 set out how we are going to achieve our priorities with a commitment to the following actions:

Key to our Change for Children agenda are the following objectives:

- » investing in prevention and early intervention
- » developing local solutions for local issues
- » co-ordinating services better across partners through joint commissioning
- » improving information for and about children and young people
- » supporting mothers, fathers and carers
- » involving children, young people, mothers, fathers and carers.

PRIORITY 1: *Be Healthy: For children and young people to lead healthier lifestyles*

Immunisations

Final immunisations data for 2005-06 and provisional data for 2006-07 show that immunisation rates have improved for children by their second birthday although further improvement is needed to reach the national target of 95%. Rates amongst children by their fifth birthday are lower at present. The priority and targets included in the original plan are therefore still appropriate.

Outcome we particularly want to improve:

Better uptake of childhood immunisations

Targets

- 95% of children to have up to date immunisations by their 2nd birthday by 2008-09
- 95% of children to have up to date immunisations by their 5th birthday by 2008-09

Child and Adolescent Mental Health Services (CAMHS)

CAMHS were judged to be “good”⁴ following our self-assessment in February 2006. Since then services for children and young people with learning disabilities and 16 -17 year olds have been further developed and our 2007 self assessment gave us an aggregate score of 15 out of 16 and therefore rates as “very good”.

Outcome we particularly want to improve

Improved emotional well-being

Target

- An aggregate score of 16 from 16 for progress in establishing comprehensive CAMHS services

Obesity

We identified “no increase in obesity levels amongst under 11s” as a key target in our CYPP. We have completed the first weighing and measuring exercise of reception and year 6 children and therefore now have a baseline figure. We achieved excellent coverage, with 90% of eligible children participating. The results clearly demonstrate a need in this area. Results showed that 13% of reception children were overweight and 13% obese. Amongst year 6 children 15% were overweight and a further 23% obese. These rates were higher than amongst our neighbouring boroughs. Our Children and Young People’s Survey suggested that only 31% of junior pupils and 16% of secondary pupils are eating 5 portions of fruit and vegetables a day.

⁴ Based on CSCI PAF Bandings

Our first LAA included the percentage of children and young people participating in 2+ hours sport per week as a stretch target. The 2006 survey showed that 72% of pupils attending Westminster school participated in 2+ hours sport. This was a 17% improvement on 2005, although this was below the national average of 80%. Our stretch target is to achieve 93% by 2008-09.

The percentage of schools achieving Healthy Schools Status was not originally included as a target in our CYPP, but was identified as an area for improvement in our 2006 APA. At the end of December we had achieved our target of 50% of schools with the status. We are committed to working with the remaining schools to ensure that they also achieve this standard.

Outcome we particularly want to improve

Tackle childhood obesity

Targets

- No increase in obesity levels amongst children aged under 11 between 2006-7 and 2008-09⁵
- 65% of schools to achieve Healthy Schools status by 2007-08
- 93% of children and young people participate in 2+ hours sport per week by 2008-09

Sexual Health

Whilst teenage conception rates have continued to fall in Westminster and remain well below the average for inner London there has been an increase in recorded episodes of chlamydia particularly amongst young females. Our 2006-07 target in the CYPP was to establish a new screening programme to specifically target Westminster residents aged 15-24 with the aim to screen 1,900 young people during 2006-07. Although this was not achieved the programme is in place with ambitious screening targets for 2007-08.

Outcome we particularly want to improve

Reduction in sexually unsafe behaviour

Target

- 15% of young people aged 15-24 years screened for chlamydia in 2007-08 in new programme

Substance Misuse

Our Children and Young People's Survey showed that 8% of junior pupils and 21% of secondary pupils had experienced someone trying to sell them drugs. 10% of secondary pupils said that they had tried cannabis. We included in our CYPP a target to increase the percentage of young people supported for substance misuse by 75% by 2007-08. By the end of the third quarter of 2006-07 we were on track to have achieved a 25% increase compared to the previous year. Our 2006 APA also identified support for substance misuse as an area for improvement.

⁵ National PSA target (DoH)

Outcome we particularly want to improve
Reduced use of alcohol and drugs

Target

- To increase the percentage of young people supported for substance misuse by 75% between 2005-06 and 2007-08

PRIORITY 2: Stay Safe: For children and young people to be and feel safer and more secure

Bullying, Racism and Domestic Violence

Our second City Survey of Children and Young People revealed that the number of junior aged children reporting being victims of bullying at school decreased (44% as opposed to 50% last year) whereas secondary aged students reporting being victims of bullying increased (35% as opposed to 30% last year). However 74% of junior aged children and 80% secondary aged children said the problem got better when they reported it. The reporting of racism has increased for secondary aged students (39% as opposed to 27%) and has decreased for junior aged students (33% in 2006/07 as opposed to 43% in 2005/06). There is clearly still a need to support children and young people faced with bullying and racism.

The LSCB has identified supporting children suffering with domestic violence as a priority. The Safer Westminster Network has also identified this as a priority and two stretch targets have been included in the Westminster LAA. Although these do not relate directly to cases involving children, LSCB partners will play a crucial part in achieving these targets. We have therefore chosen to add these to our CYPP.

Outcome we particularly want to improve

Increased safety and feelings of safety among children and young people, including from bullying, racism and domestic violence

Targets

- 75%-100% of schools sign and implement the DfES Charter for action on anti-bullying by March 2008
- 2,715 referrals of victims of domestic violence to Westminster Victim Support and Woman's Trust Advocacy Service⁶
- 34% (or 4% above MPS corporate target if higher) of domestic violence perpetrators being brought to justice⁷

Children on the Child Protection Register (CPR)

At the end of March 2006 there were 109 children on the Child Protection Register (CPR) in Westminster. The rate of re-registrations to the CPR was identified as an area for improvement in the 2005 APA and the duration of time spent by children on the register was identified as an

⁶ Safer Westminster Network and Westminster Domestic Violence Forum target

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area for improvement in the 2005 and 2006 APA. Since then both the rate of re-registrations (13% April 2006 to February 2007) and the percentage of children on the register for 2 or more years (5% April 2006 to February 2007) have fallen. However, ensuring the safety of our most vulnerable children remains our top priority and we feel that support for children on the CPR must remain in our plan.

Outcome we particularly want to improve

Better protection for children that have suffered / are at significant risk of harm to enable them to live safely with their families

Targets

- Rate of re-registration to the CPR remains between 10 and 15% each year
- Less than 10% of children have been on the CPR for 2+ yrs when de-registered each year

Looked After Children Placements

Safety for children placed away from home was also identified as a priority in our first CYPP. Just over 11% of looked after children had a 3 or more placements during 2005-06. Provisional data for 2006-07 suggests that we have maintained this performance. The Government has since adopted the long-term stability of placements for looked after children as a PSA target with the aim to achieve 80% by 2008. At the end of 2005-06 69% of children looked after by Westminster for at least 2.5 years had been in the same placement for at least 2 years or were placed for adoption. This was better than the average nationally, but there is still clearly a need to improve given the national 80% target.

Outcome we particularly want to improve

Improved security when children are placed away from home

Target

- Less than 12.5% of looked after children have 3 or more placements in 12 months
- 72% of children looked after for at least 2.5 years are in the same placement for at least 2 years or are placed for adoption
- 15% of newly looked after children are placed 20+ miles away from home

Travel to School

Under the Education and Inspections Act 2006 all local authorities now have a duty to publish a sustainable school transport strategy. The Government has also set a target for all schools to have a travel plan in place by 2009. By the end of the 2006-07 year approximately a quarter of all schools (including independent schools) in Westminster will have a plan in place.

Outcome we particularly want to improve

Improved safety for children when travelling to school

Target

- 100% of schools have a travel plan by 2009

PRIORITY 3: *Enjoy and Achieve: For children and young people to achieve more academically*

Attainment in Early Years and Primary Phases

The percentage of 5 year olds achieving or exceeding the Early Learning Goals is relatively low in Westminster against all indicators used in the Foundation Stage Profile. The Ofsted Early Years Profile shows very positive inspection outcomes for settings in Westminster. The Local Authority provides a wide range of support for settings, including to two providers which recently had 'inadequate' judgements.

Attainment at Key Stage 1 has fallen slightly, but continues to be above or at least in line with statistical neighbours.

Key Stage 2 attainment in Westminster is generally strong and the value added from Key Stage 1 to 2 was the 5th highest nationally in 2006. Attainment in English is above the national average.

Outcomes we particularly want to improve

Sustain high levels of attainment in the early years and primary phases

Targets

- 100% of early years settings have postgraduate input by 2008-09
- 85% achieve Level 4+ at Key Stage 2 in English in summer 2009
- 84% achieve Level 4+ at Key Stage 2 in maths in summer 2009

Secondary Attainment

Attainment at Key Stage 3 has improved steadily over recent years, with the exception of a fall from 76% to 69% at Level 5 in English in 2006. Performance is higher than statistical neighbours in all subjects. Levels of attainment vary across schools. The level of attainment in science was identified as an area for improvement in our 2006 APA.

Levels of attainment at GCSE have improved steadily over recent years, but remain well below the national average most notably against the 5 A*-C indicator. This indicator has been included in our LAA as a stretch target. Results vary widely across secondary schools. Pimlico School was placed in special measures towards the end of 2006. Support for low performing schools was identified as an area for improvement in the 2006 APA.

Outcome we particularly want to improve

Improved attainment at Key Stage 3 and 4

Targets

- 82% of pupils achieve Level 5+ at Key Stage 3 in English by summer 2008
- 80% of pupils achieve Level 5+ at Key Stage 3 in maths by summer 2008
- 77% of pupils achieve Level 5+ at Key Stage 3 in science by summer 2008
- 63% of pupils achieve 5 or more A*-C grades at GCSE by summer 2008

- Pimlico Secondary School is taken out of special measures by March 2008

Attendance

Attendance at primary schools is lower than the national average, but higher than amongst statistical neighbours. Attendance fell from 94.1% to 93.5% in 2005-06, although there was also a 0.4% fall nationally.

Secondary attendance in Westminster is well above the national average. However, unauthorised and overall absence are relatively low in some schools. We will continue to work with parents and carers to improve attendance.

Outcome we particularly want to improve

Improved attendance

Targets

- 95.2% attendance at primary schools during the 2008-09 academic year
- 93.7% attendance at secondary schools during the 2008-09 academic year

Behaviour

Permanent exclusions from secondary schools have been relatively high in Westminster, but fell from 34 in 2004-05 to 22 in 2005-06. The number of fixed term exclusions from secondary schools has been more constant in recent years. The high rate of exclusions from within the secondary phase was identified as an area for improvement in the 2006 APA.

Outcome we particularly want to improve

Improved behaviour in schools

Targets

- 10% fall in permanent exclusions between 2004-05 and 2007-08 academic years
- 10% fall in fixed term exclusions between 2004-05 and 2007-08 academic years

Looked After Children

Levels of attainment achieved by Westminster's looked after children compare well to levels achieved by LAC nationally and across London. However, attainment of LAC in Westminster and nationally remains well behind that of the general pupil population. Absence from school amongst LAC is falling, but remains higher than average and was identified as an area for improvement in the 2006 APA.

Outcome we particularly want to improve

Improve inclusion and attainment for looked after children

Targets

- 60% of children leaving care have at least 1 GCSE at grades A*-G by 2008-09

- Less than 10% of looked after children miss 25 or more days during the 2008-09 school year

Children with Learning Difficulties and/or Disabilities

We identified improving access to speech and language therapy assessments for primary pupils as a stretch target in our LAA. During 2006-07 an additional speech and language therapist has been recruited and additional locum support is also now available. An additional 8 pupils are now being supported and waiting times for assessments reduced to 11 months. Our target remains to reduce this to 8 months by 2008-09.

At Key Stage 2 in 2006, SEN pupils with and without statements performed above the national average in English and maths for SEN pupils. At GCSE all SEN pupils achieved above the national average for the percentage achieving 5+ A*-C grades for pupils with SEN. Pupils with SEN without statements also performed above the national average for the percentage achieving 5+ A*-C grades including English and maths. Attainment was slightly below for pupils with statements.

Outcome we particularly want to improve

Improve inclusion and attainment for pupils with LDD

Targets

- No children in mainstream primary schools wait more than 8 months for a speech and language therapy assessment by 2008-09
- Pupils with SEN achieving Level 4+ at Key Stage 2 in maths and English is above the national average for pupils with SEN
- Pupils with SEN achieve above the national average at GCSE for pupils with SEN

PRIORITY 4: Make a Positive Contribution: For children and young people to demonstrate more positive behaviour in and out of school

Positive Activities

We recognised the need for positive activities outside of school in our original plan. In the first half of 2006-07 youth services in Westminster had made contact with 27% of young people already above the target of 25% of young people for the whole year. Also in the first half of the year over 1,100 young people had achieved an accredited outcome from their participation in youth activities. This is already well above the target of 30% of participants for the year. Our Children and Young People's Survey showed that 43% of secondary aged students get involved in activities in their local area. 70% of junior aged students said they would like to help to make the area where they live nicer. Provision of positive activities outside of school remains a key priority.

Outcome we particularly want to improve

Increase engagement in positive activities

Targets

- 15% of the 13-19 population in “contact” with youth services each year⁸
- 30% of participants in youth work gain an accreditation each year
- 60% of primary school pupils say they have lots to do near home by 2008-09

Citizenship and Volunteering

Secondary aged students were also asked about having a say in their local area. 61% of respondents reported that it was either not easy or difficult to do this. We included a target to increase the number of young people participating in elections to the youth parliament in our original plan and as an LAA stretch target. In January 2007 2,655 young people voted in elections to the Youth Parliament.

A volunteering programme for children and young people was established during 2007.

Outcome we particularly want to improve
Increase involvement in citizenship and volunteering

Targets

- 7,200 young people participate in elections to the Youth Parliament in between 2006-07 and 2008-09
- 60 volunteering opportunities for 200 young people to be provided by February 2009

Offending and Anti-Social Behaviour

The rate of re-offending amongst young offenders in Westminster has risen recently and remains above the rates amongst statistical neighbours and nationally. The number of new entrants to the youth justice system in Westminster has remained fairly constant over the last 12 months from October 2005, but is slightly up on the 6 months preceding this period.

The BVPI user satisfaction survey of local residents showed that 49% of respondents felt that parents do not take responsibility for the behaviour of their children. Nationally the average was 63.9% (64% in London). The Council's City Survey gives a slightly different picture. 32% of City Survey respondents felt that this was a problem, and 59% that it wasn't a problem. Although the survey messages are mixed this is clearly an area of concern for many local residents.

Outcome we particularly want to improve
Reduce anti-social behaviour and offending committed by young people

Targets

- Reduce the number of new entrants to the youth justice system by 5% by 2007-08 (2005-06 baseline)
- Reduce recidivism by 5% amongst the 2006 cohort (baseline 2002 cohort)
- Reduce the use of the secure estate for remands to 9% of the total number of remand episodes, excluding unconditional bail
- Reduce the number of custodial sentences as proportion of all court disposals to 5%

⁸ National Youth Agency (NYA) target

- Less than 50% of residents feel that parents do not take responsibility for the behaviour of their children

PRIORITY 5: Achieve Economic Well-Being: For young people to have better prospects on leaving school

14-19 Strategy - Attainment

67% of young people studying in Westminster at age 15 who turned 19 in 2005-06 had a level 2 qualification and 50% a level 3 qualification. This compares well to other central London authorities. Attainment at A-level improved significantly in 2006, but remains well below the national average and statistical neighbours. This was identified as an area for improvement in our 2006 APA. The national PSA target is for level 2 is 72% by 2008.

Outcome we particularly want to improve

Increased proportion of young people achieving level 2 and 3 qualifications by age 19

Targets

- 70% of young people achieve a level 2 qualification by age 19 for 2007-08 cohort
- 52% of young people achieve a level 3 qualification by age 19 for 2007-08 cohort

14-19 Strategy – Participation

At the end of January 2007 6.5% (245) young people aged 16-18 were known to be not in education, employment or training (NEET). This figure is the second lowest in the central London Connexions area and represents a 48% reduction since 2004.

Both nationally and across London the number of NEET young people tends to be relatively high amongst certain vulnerable groups. At the end of December 2006, 7 of 38 teenage mothers known to Connexions were in education, employment or training (EET). The percentage of young offenders in EET was identified as an area for improvement in our 2006 APA. Since then performance has improved dramatically. 81% were in EET at the end of September 2006 compared to 55% at the end of June and 68% nationally. However, the national target is to achieve 90%. Across London the rate is just 4%. 70% of young people with a learning difficulty or disability (LDD) were in EET at the end of December compared to 72% across central London. In 2005-06 10% of participants in Work Based Learning (WBL) had LDD, compared to 13% across London.

Outcome we particularly want to improve

Increase the number of young people from vulnerable groups in EET

Targets

- 60% of teenage mothers in EET by 2010 (national target)
- 90% of young offenders in EET by 2007-08⁹

⁹ Youth Justice Board target

- 80% of young people with LDD in EET by 2008-09
- 13% of WBL opportunities are taken up by young people with LDD by 2008-09

Supporting Parents

We identified support for lone parents wanting to return to work as a priority in our original plan and a stretch target was included in the Westminster LAA. During the first three quarters of 2006-07 32 lone parents were supported to move into sustained employment. The availability of affordable childcare will be critical if this target is to be achieved. The Childcare Act 2006 requires all local authorities to conduct and publish a childcare sufficiency assessment and lead the response to its findings.

Outcome we particularly want to improve

Support parents to enter training and employment opportunities

Targets

- 200 lone parents supported into sustained employment or training during by end of 2007-08
- A childcare sufficiency assessment is completed by June 2007 (Targets on provision of affordable childcare and take up of Working Families Tax Credits to be agreed following publication)

Overcrowded Housing

Census data shows that almost half of children in Westminster live in overcrowded households, with overcrowding being highest in the areas of greatest disadvantage. We also know that over 800 of City West Homes' housing units are overcrowded and we estimate a similar number (approx. 800) amongst Housing Association stock.

Outcome we particularly want to improve

Reduce the number of families in overcrowded housing and provide enhanced support for those families living in overcrowded housing

Targets

- Secure 150 homes to meet the needs of overcrowded families¹⁰
- Provide a programme of after school activities for at least 200 children living in overcrowded conditions¹¹

¹⁰ This target is owned by the Housing Network

¹¹ This target is shared with the Housing Network